

Fire & Life Safety Department Overview

The Cities of Springfield and Eugene consolidated their fire departments via an integovernmental agreement in 2010. Operating as Eugene Springfield Fire (ESF), the three-battalion system provides services that prevent the loss of life and property, and protect the environment not only within the boundaries of the two cities, but also to the urban growth boundaries, and East Lane Ambulance Services areas. The City of Springfield contracts to provide fire, rescue, and emergency services to the Glenwood and Rainbow Water Districts, and a portion of the Willakenzie Fire Protection District, providing fire suppression services to 20 square miles, and an ambulance service area of 1,452 square miles.



Eugene Springfield Fire (ESF) trucks

Departmental services include fire protection and prevention, firefighting, basic and advanced life support and ambulance transportation, illness and injury prevention, special rescue, hazardous materials control, fire safety education, code enforcement, and fire investigation. Administration in the department supports the direct departmental services for finance, technology, logistics and facilities, as well as ambulance billing services.

Financial Summary by Object Level	FY24 Actuals	FY25 Actuals	FY26 Amended	FY27 Proposed
5 PERSONNEL SERVICES	16,832,687	18,231,962	19,309,392	20,046,677
6 MATERIALS & SERVICES	6,437,125	6,595,827	6,354,294	6,845,681
7 CAPITAL OUTLAY	2,350,770	1,556,839	818,127	731,667
Grand Total	\$ 25,620,582	\$ 26,384,628	\$ 26,481,813	\$ 27,624,025

Budget Summary – FY2027

Staffing

FY27 staffing levels for Springfield Fire and Life Safety will increase by 2.0 FTE. In January 2026, the department implemented a fourth shift (D-shift) as part of the most recent collective bargaining agreement. The addition of 2.0 FTE and reallocation of operational positions was needed to ensure budgeted positions existed for each rank across the four shifts. These changes result in each shift staffing 1 Battalion Chief, 5 Captains, 5 Engineers, 5 Firefighters, 3 Single Role Paramedics, and 3 Single Role EMTs.

Department Funding

Fire Operations are funded through the General Fund, Fire Local Option Levy Fund, as well as by fees for services including fire suppression services for other fire districts, ambulance transport fees, FireMed membership fees, building permit fees, and inspection fees.

Service Level Changes

There are no service level changes planned for FY2027.

Accomplishments – FY2026

- ✓ **D-Shift Implementation** – On January 11, 2026, the Department transitioned from a 3-shift schedule (A, B, C) to a schedule with four shifts (A, B, C, D). This transition was part of the most recent collective bargaining agreement with IAFF Local 801 and is designed to reduce the work week for fire and emergency personnel from 51.38 hours per week to 48.0 hours per week, allowing for meaningful rest and recovery between shifts, and is designed to reduce overtime utilization to fill vacant shifts. The D-shift staffing model is becoming a standard in Oregon and across the nation as more information on cancer, cardiac, and behavioral health risks are tied to long shifts with inadequate rest. In preparation for the addition of the D-Shift, additional operational staff were recruited and trained, existing operational staff were promoted, and station modifications were completed to accommodate the fourth shift operating in stations.
- ✓ **Recruitment** – In the summer and fall of FY26, the Department onboarded 53 operational personnel consisting of 16 firefighters, 14 single-role emergency medical services (EMS) employees, and 23 basic life safety (BLS) employees. In December and January, the Department conducted Officer and Engineer Development Programs to facilitate promoting 19 Engineers and 14 Captains in preparation for implementing D-Shift.
- ✓ **Facilities & Fleet Updates** – In FY26, Springfield Fire and Life Safety completed several large station projects totaling \$120k, including slurry sealing and restriping lots, HVAC replacements, and ventilation system upgrades. Several smaller station projects were completed in preparation for the D-Shift implementation, including repurposing lockers to ensure each shift had adequate storage and refrigerator/freezer additions for the new shift. The D-Shift investment at Springfield stations totaled \$6,000. In addition to facility upgrades, four front line ambulances were placed in service at a cost of \$1.5M, allowing the department to retire four end-of-life ambulances.
- ✓ **Wildfire Season** – The Department provided resources in the summer and fall of 2025 to eight separate wildfires. Eugene Springfield Fire invoiced the Oregon State Fire Marshal’s Office \$185,000 for Springfield’s share of these efforts, the largest of which was the Flat Fire, accounting for \$81,000 of the reimbursement packet.
- ✓ **Eugene Springfield Fire Consolidation Evaluation** – The Cities of Springfield and Eugene consolidated their fire departments via an intergovernmental agreement in 2010. This consolidation of departments created a three-battalion system to provide an integrated response to fire-services emergencies, regardless of the emergency’s location, while each City retains full budget authority over its expenditures. This consolidation has worked smoothly in many operations areas and presented challenges in many administrative areas. In January 2026, the Springfield City Council directed the City Manager to begin discussions with the City of Eugene on next steps related to creating a proposed Intergovernmental Entity that would fully consolidate Eugene Springfield Fire.

Initiatives – FY2027

- ✓ **Department Guiding Document Updates** – The Department will be refreshing its Standards of Cover and create a modern strategic plan. Standards of Cover is a document that outlines the distribution and concentration of resources, including personnel, equipment, and fire stations, to meet the unique risks of ESF's service area. Much of the completion of this work is tied to the outcomes of ESF's governance review. Staff will also begin the work of building a transition plan for internal services based upon the agreed upon governance structure.
- ✓ **Resource Management** – In FY24, after studying calls for service, ESF began an initiative to send the right level of resources to the right calls. This effort changed the 40-year history of sending a fire engine and ambulance to every call. With rising demand, this practice became unsustainable and was impacting resource reliability for fires and critical medical responses. The effort reduced 7,000-unit responses from 100,000 in 2023 to 93,000 in 2025 system wide. We continue to monitor and adjust to ensure fire resources are available.
- ✓ **Ambulance Transport System Resilience** – The Department will complete the EMS redesign project that was started in FY23 to help align revenue and costs for ambulance transport by transitioning from staffing dual-role fire personnel on ambulances to staffing single-role Paramedics and single-role EMTs on ambulances. The next phase of the program is to improve cost recovery through rate adjustments and increased billable charting.
- ✓ **Community Wildfire Protection Plan (CWPP)** – ESF along with emergency managers from the cities of Eugene and Springfield developed a CWPP as an annex to the Lane County CWPP. This plan improves coordination and directs mitigation measures specific to the urban environment and its resilience from wildfire impacts.

Future Year Considerations – FY2028 → FY2030

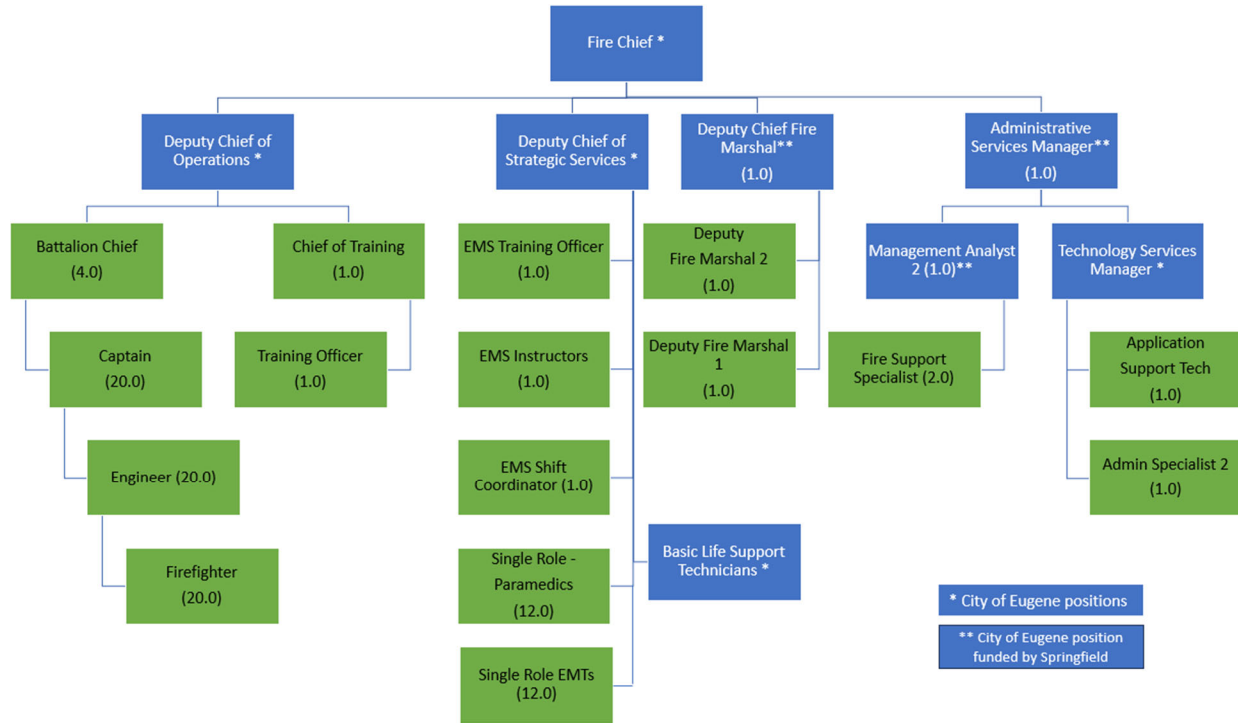
- ✓ **Population & Call Volume** – Call volume is expected to increase by 2% with population growth and an aging population despite manual reductions in calls the department answered over the last two years. The Department will continue to update its Standards of Cover, which will serve as the basis for strategic future growth planning, including future land acquisition needs and station placement.
- ✓ **Glenwood Fire Service** – As Glenwood redevelopment occurs, increased service demand is anticipated in this area. This is one part of ESF's service area where a response cannot be provided within adopted time standards. Planning for a Glenwood fire station, or realignment of existing stations, will be necessary in the redevelopment planning.
- ✓ **Threat from Natural Disaster** – The Department continues the development of a plan to prepare for, and respond to, increasing severe weather events such as ice, snow, flooding, earthquake, and wildfire.
- ✓ **Ambulance Transport Fund** – Even with a projected increase in call volume, revenues within the Ambulance Fund do not keep pace with rising expenditures. Nearly 80% of all patients transported are covered by Medicare or Medicaid, which have fixed reimbursement fee schedules. Fire staff will continue evaluating the EMS system design for potential revenue opportunities and expenditure savings in the coming years.



Financial Summary by Fund	FY24 Actuals	FY25 Actuals	FY26 Amended	FY27 Proposed
100 General Fund	13,324,520	14,138,174	15,014,744	15,935,858
204 Special Revenue Fund	333,660	165,098	-	-
224 Building Code Fund	87,132	96,795	98,810	99,346
235 Fire Local Option Levy Fund	2,351,010	2,684,019	2,606,959	2,861,134
615 Ambulance Fund	7,199,930	7,740,974	7,847,051	7,985,821
713 Vehicle & Equipment Fund	2,324,332	1,559,568	914,249	741,867
Grand Total	\$ 25,620,582	\$ 26,384,628	\$ 26,481,813	\$ 27,624,025

Financial Summary by Program	FY24 Actuals	FY25 Actuals	FY26 Amended	FY27 Proposed
1030 Building Plan Review	125,628	135,190	153,786	156,096
1039 Development Review	39,263	32,862	44,455	44,471
1090 Fire & Arson Investigation	133,718	145,905	103,166	105,144
1091 Community Risk Reduction	460,854	423,910	416,741	482,901
1093 Apparatus & Equipment Maintenance	1,017,473	383,129	438,450	432,900
1096 Fire Suppression Operations	12,734,461	14,052,147	14,779,539	15,706,887
1097 Dispatch and Communication	807,932	780,108	846,800	856,000
1098 Training & Development	779,592	838,433	1,020,661	1,330,979
1099 EMS Operations	4,976,391	5,871,512	5,447,322	5,361,231
1100 Fire Logistics	339,038	408,422	258,605	302,806
1102 EMS Billing - Enterprise	508,334	464,296	495,882	513,867
1104 FireMed	103,472	93,742	125,000	125,000
1105 Community Outreach	8,000	8,000	8,000	-
1106 BLS Operations	435,980	296,358	350,000	350,000
1144 Patrol - Sworn	1	-	-	-
7000 Department Administration	826,113	891,046	1,079,157	1,113,876
9000 Non-Program	2,324,332	1,559,568	914,249	741,867
Grand Total	\$ 25,620,582	\$ 26,384,628	\$ 26,481,813	\$ 27,624,025

Organizational Structure



* City of Eugene positions
 ** City of Eugene position funded by Springfield



Summary of Full-Time Equivalents by Position	FY24 FTE	FY25 FTE	FY26 FTE	FY27 FTE
Administrative Specialist II	1.00	1.00	1.00	1.00
Application Tech Specialist	1.00	1.00	1.00	1.00
Deputy Fire Marshal 1	-	-	1.00	1.00
Deputy Fire Marshal 2	1.00	1.00	1.00	1.00
Ems Accounting Tech	1.00	-	-	-
EMS Instructor	1.00	1.00	1.00	1.00
EMS Shift Coordinator	-	-	1.00	1.00
Fire Admin Div Mgr	1.00	1.00	-	-
Fire Battalion Chief - Ops	4.00	4.00	4.00	4.00
Fire Captain - Shift	16.00	16.00	20.00	19.00
Fire Captain - LDRW	-	-	-	1.00
Fire Engineer - 40L	1.00	1.00	1.00	-
Fire Engineer - Shift	14.00	14.00	18.00	20.00
Fire Life Safety Inspector	1.00	1.00	1.00	-
Fire Management Analyst 2	1.00	1.00	-	-
Fire Marshal / Division Mgr	1.00	1.00	-	-
Fire Support Technician	2.00	2.00	2.00	2.00
Fire Training Chief	-	-	1.00	1.00
Firefighter - 40L	4.00	2.00	3.00	-
Firefighter - Shift	41.00	26.00	24.00	20.00
Public Information Officer	-	1.00	-	-
Single Role EMT	-	8.00	8.00	11.00
Single Role EMT - ARU	-	-	-	1.00
Single Role EMT 24HR	-	3.00	-	-
Single Role Paramedic	-	7.00	7.00	12.00
Single Role Paramedic 24HR	-	4.00	-	-
Training Officer	2.00	2.00	2.00	2.00
Grand Total	93.00	98.00	97.00	99.00

Summary of Full-Time Equivalents by Fund	FY24 FTE	FY25 FTE	FY26 FTE	FY27 FTE
100 General Fund	57.60	60.60	58.10	56.10
204 Special Revenue Fund	2.00	1.00	-	-
224 Building Code Fund	0.40	0.40	0.40	0.40
235 Fire Local Option Levy Fund	7.00	7.00	10.00	12.00
615 Ambulance Fund	26.00	29.00	28.50	30.50
Grand Total	93.00	98.00	97.00	99.00



Summary of Full-Time Equivalents by Program	FY24 FTE	FY25 FTE	FY26 FTE	FY27 FTE
1030 Building Plan Review	0.65	0.65	0.65	0.65
1039 Development Review	0.20	0.20	0.20	0.20
1090 Fire & Arson Investigation	0.35	0.35	0.15	0.15
1091 Community Risk Reduction	1.80	1.80	1.00	1.00
1096 Fire Suppression Operations	61.00	62.00	63.00	64.00
1098 Training & Development	3.00	3.00	4.00	4.00
1099 EMS Operations	19.00	23.00	23.00	25.00
1102 EMS Billing - Enterprise	2.00	1.00	1.00	1.00
7000 Department Administration	5.00	6.00	4.00	3.00
Grand Total	93.00	98.00	97.00	99.00

Performance Measures

Measure	FY23 Actuals	FY24 Actuals	FY25 Actuals
1.) Call volume in Springfield City limits.	10,357 calls	10,269 calls	9,253 calls
Why this measure is important: Measures system activity to maintain a consistent level of service year after year.			
1.) Average response time (first unit) – emergent incidents. *Minutes – dispatch to arrival. Local Adopted Standard is 7 Minutes dispatch to arrival.	5:75*	6:01*	5:83*
Why this measure is important: Measures operational performance to maintain a consistent level of service year after year.			
2.) Eugene Springfield Fire annual on-duty training hours per operational employee.	176 hours	251 hours	347 hours
Why this measure is important: Improves the preparation and resilience of the workforce.			
3.) Initial fire safety inspections.	362 inspections	191 inspections	210 inspections
Why this measure is important: Provides assurance of regulatory and policy compliance to minimize and mitigate risk.			