# Springfield Economic Development Agency

A Component Unit of the City of Springfield, Oregon

Annual Financial Statements For the Year Ended June 30, 2021



Springfield Economic Development Agency Springfield Urban Renewal Agency (A Component Unit of the City of Springfield) Annual Financial Report

(With Independent Auditor's Report Thereon)

For the Fiscal Year Ended June 30, 2021

Prepared by: City of Springfield Finance Department Accounting Division

# Springfield Economic Development Agency

# ANNUAL FINANCIAL REPORT

# Year Ended June 30, 2021

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# **Introductory Section**

# SPRINGFIELD ECONOMIC DEVELOPMENT AGENCY Principal Officials

# City of Springfield 225 Fifth Street Springfield, Oregon 97477

# GOVERNING BOARD

Term Expiration

Damien Pitts	Springfield Council Representative	225 Fifth Street Springfield, OR 97477	December 2022
Leonard Stoehr Vice-Chair	Springfield Council Representative	225 Fifth Street Springfield, OR 97477	December 2024
Steve Moe	Springfield Council Representative	225 Fifth Street Springfield, OR 97477	December 2022
Joe Pishioneri	Springfield Council Representative	225 Fifth Street Springfield, OR 97477	December 2024
Marilee Woodrow Chair	Springfield Council Representative	225 Fifth Street Springfield, OR 97477	December 2022
Sean VanGordon Secretary	Springfield Council Representative	225 Fifth Street Springfield, OR 97477	December 2022
Kori Rodley	Springfield Council Representative	225 Fifth Street Springfield, OR 97477	December 2024
Joe Berney	Lane County Representative	Lane County 125 E. 8 <sup>th</sup> Avenue Eugene, OR 97401	December 2022

# **ADMINISTRATION**

AJ Nytes Administration Aide/City Recorder City of Springfield anytes@springfield-or.gov 541-726-3700

Courtney Griesel Economic Development Director City of Springfield City Manager Office cgriesel@springfield-or.gov 541-726-3700 Nathan Bell Finance Director City of Springfield Finance Department <u>nbell@springfield-or.gov</u> 541-726-2364

# **Financial Section**

# **Independent Auditor's Report**



GROVE, MUELLER & SWANK, P.C.

CERTIFIED PUBLIC ACCOUNTANTS AND CONSULTANTS

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# **INDEPENDENT AUDITOR'S REPORT**

Governing Board Springfield Economic Development Agency 225 Fifth Street Springfield, Oregon 97477

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities and each major fund of the Springfield Economic Development Agency of the City of Springfield, Oregon ("SEDA") (a component unit of the City of Springfield, Oregon) as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise SEDA's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to SEDA's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of SEDA's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the Springfield Economic Development Agency of the City of Springfield, Oregon as of June 30, 2021, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis (MD&A) and the required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context.

We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information (except as mentioned in the following paragraph) because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

The budgetary comparison information presented as required supplementary information, as listed in the table of contents, is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements themselves, and other records used to prepare the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise SEDA's basic financial statements. The other supplementary information is presented for purposes of additional analysis and is not required parts of the basic financial statements. This information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements themselves, and other records used to prepare the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Report on Other Legal and Regulatory Requirements

In accordance with Minimum Standards for Audits of Oregon Municipal Corporations, we have issued our report dated December 22, 2021, on our consideration of SEDA's compliance with certain provisions of laws and regulations, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules. The purpose of that report is to describe the scope of our testing of compliance and the results of that testing and not to provide an opinion on compliance.

GROVE, MUELLER & SWANK, P.C. CERTIFIED PUBLIC ACCOUNTANTS

Bv:

Ryan T. Pasquarella, A Shareholder December 22, 2021

# **Management's Discussion and Analysis**

# MANAGEMENT'S DISCUSSION AND ANALYSIS

The Springfield Economic Development Agency (SEDA/Agency) is a legally separate body, acting as the Urban Renewal Agency of the City of Springfield.

Our discussion and analysis of the financial performance of SEDA provides an overview of the Agency's financial activities for the fiscal year ended June 30, 2021. Please read it in conjunction with SEDA financial statements, which begin on page 29.

# Mission

The mission of the Springfield Economic Development Agency, the Urban Renewal Agency for the City of Springfield, is to eliminate blight in areas within the Agency's jurisdiction. The Agency's goal is to foster a business climate and quality of life which encourages private investment in our community, creates jobs well-matched to the labor force and improves opportunities for business expansion and development, while providing for the health and safety of neighborhoods, residents, and the environment.

# **Financial Highlights**

- SEDA's total assets at June 30, 2021 increased over the previous year by \$1.3 million from \$10.2 million to \$11.5 million. This increase in total assets was due to continued strong growth in property tax revenue combined with moderate growth in expenses.
- SEDA's total liabilities decreased by \$31 thousand from the fiscal year ended June 30, 2020 to June 30, 2021 largely due to the decrease in long term debt offset by small changes in accounts payable and deposits.
- The assets of SEDA exceeded its liabilities by \$6.5 million at the close of fiscal year 2021, with a \$6.5 million investment in capital assets, net of related debt and \$27 thousand in unrestricted net position.

# **Overview of Annual Financial Report**

Management's Discussion and Analysis (MD&A) serves as an introduction to the basic financial statements and supplementary information. The MD&A represents management's examination and analysis of SEDA's condition and performance. The Agency's basic financial statements are comprised of three components:

- 1. Government-wide financial statements
- 2. Fund financial statements
- 3. Notes to the basic financial statements

<u>Government-wide financial statements.</u> The government-wide financial statements report information about SEDA using the accrual basis of accounting. As such, revenues are recognized when they are earned and expenses are recognized when they are incurred.

The Agency focuses on planning and development activities within the boundaries of the urban renewal district in the City of Springfield. The government-wide financial statements provide information on these activities, which is supported mainly by property taxes.

The government-wide financial statements include a statement of net position and a statement of activities. The statement of net position presents the financial position on a full accrual historical cost basis and provides information about the nature and amount of resources and obligations at year-end. Over time, increases or decreases in net position may serve as a useful indicator of whether or not the financial position of the Agency is improving.

The statement of activities presents the results of the governmental activities over the course of the fiscal year and information as to how the net position changed during the year. All changes in net position are reported as soon as the underlying event – giving rise to the change – occurs, regardless of the timing of the related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods. Examples of such items include earned, but uncollected, property taxes.

SEDA maintains two taxing districts within the urban renewal boundary: the Glenwood Urban Renewal District and the Springfield Downtown Urban Renewal District.

<u>Fund financial statements.</u> A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. SEDA uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of SEDA are governmental funds.

<u>Governmental funds.</u> Governmental funds are used to account for activities where emphasis is placed on available financial resources, rather than upon net income determination. Therefore, unlike the government-wide financial statements, governmental fund financial statements focus on the acquisition and use of current spendable resources, as well as balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financial decisions. Both the governmental funds Balance Sheet and the governmental funds Statement of Revenues, Expenditures, and Changes in Fund Balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

<u>Notes to the basic financial statements.</u> The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. They are an integral part of the financial statements and should be read in conjunction with them.

<u>Other information.</u> In addition to the basic financial statements and accompanying notes, this report also presents certain required and other supplementary information including budgetary comparison statements for the SEDA Glenwood General Fund, the SEDA Downtown General Fund, and the SEDA Glenwood Capital Improvements Fund.

The financial statements were prepared by the City of Springfield's staff from the detailed books and records of the SEDA. The financial statements were audited during the independent external audit process.

# **Financial Analysis**

SEDA's assets exceeded its liabilities by \$6.5 million at the close of fiscal year 2021. The largest portion of the Agency's net position, \$6.5 million, reflects an investment in capital assets, less any debt used to acquire those assets that is still outstanding. Consequently, these assets are not available for future spending. The remaining balance of net position, (\$27 thousand), is unrestricted.

# Springfield Economic Development Agency STATEMENTS OF NET POSITION

June 30,			
2021	2020		
\$ 2,104,345	\$ 2,499,313		
9,405,749	7,678,323		
11,510,094	10,177,636		
715,144	219,684		
4,294,890	4,821,781		
5,010,034	5,041,465		
6,473,228	4,525,995		
26,832	610,176		
\$ 6,500,060	\$ 5,136,171		
	2021 \$ 2,104,345 9,405,749 11,510,094 715,144 4,294,890 5,010,034 6,473,228 26,832		

# Springfield Economic Development Agency STATEMENTS OF ACTIVITIES

	Years Ended June 30,					
	2021			2020		
Program Revenues						
Charges for services	\$	76,011		\$	97,756	
General Revenues						
Taxes		1,922,246			1,789,608	
Intergovernmental revenue		6,265			5,813	
Investment earnings		16,988			43,967	
Miscellaneous revenue		168			131	
Total revenues		2,021,678			1,937,275	
Expenses						
Urban renewal development		529,006			406,573	
Interest on debt		108,088			122,844	
Depreciation		20,695			16,351	
Total expenses		657,789			545,768	
Changes in net position		1,363,889			1,391,507	
Beginning net position		5,136,171			3,744,664	
Ending net position	\$	6,500,060		\$	5,136,171	

SEDA's total revenues increased by approximately \$84 thousand (4.4%) over the prior year and can be primarily attributed to an increase in property tax revenue of \$133 thousand, split between both districts. The growth in tax revenue is tied to growth in property values.

SEDA's total expenses increased by approximately \$112 thousand (20.5%) over the prior year. This is largely attributable to the increase in SEDA's liability for advances to the City of Springfield.

# **Capital Asset and Debt Administration**

**Capital Assets.** SEDA's investment in capital assets for its governmental activities as of June 30, 2021 amounted to \$9,405,749, an increase of \$1,727,426 over June 30, 2020. The increase substantially represents the purchase of the land and building that comprise the Memorial Building; a total purchase of \$1,579,320, as well as the purchase of the land where the artwork known as "The Flame" is installed; a total purchase of \$347,458. Additional information on the

Agency's capital assets can be found in Note E in the Basic Financial Statement section of this report.

**Debt Administration.** On October 12, 2016, SEDA entered into a direct placement note for \$2,000,000 from Bank of the Cascades (now known as First Interstate Bank) with tax increment revenue pledged as collateral. The note payable (Series 2016) bears a fixed interest rate of 3.08% through September 2021. The interest rate on this note will reset in October 2021 based on the 3-year Des-Moines Fixed-Rate Advances symmetrical index, plus 1.40 basis points. This note matures on November 1, 2024. The proceeds of the note was used for property acquisition for future development. During the year, the Agency paid the scheduled principal payment of \$251,069 and has an outstanding balance of \$894,928.

Additionally, on May 23, 2018, SEDA entered into a direct placement note for \$2,729,248 from First Interstate Bank with tax increment revenue pledged as collateral. The note payable (Series 2018) bears a fixed interest rate of 4.15% through maturity on June 15, 2025. The proceeds of the note was used for property acquisition for future development. During the year, the Agency paid the scheduled principal payment of \$368,738 and has an outstanding balance of \$1,637,593.

Additional information on the Agency's long-term debt can be found in Note G in the Basic Financial Statement section of this report.

# **Budgetary Highlights**

The two urban renewal districts that are part of the Springfield Economic Development Agency, although located adjacent to each other, were formed four years apart and with different visions for redevelopment. The Glenwood District is much more varied in its make-up with residential single family homes, mobile home parks, vacant land for commercial development, and redevelopment opportunities for commercial development. The Downtown District is primarily an existing downtown commercial center with opportunities for redevelopment and public initiated projects.

Primarily funded through property tax revenue generated by tax increment financing, the change in available resources is directly related to the change in assessed valuation of each of the two districts.

For FY21, the difference between the original budget and the final amended budget for the Glenwood District was a net increase of \$573,700. Details of this change are as follows:

- Increase of \$100,000 in program expenses
- Increase of \$473,700 in capital project costs
- Decrease of \$464,556 in reserves
- Increase of \$109,144 in beginning cash

For FY21, the difference between the original budget and the final amended budget for the Downtown District was an increase of \$2,376,000. Details of this change are as follows:

- Increase of \$686,000 in program expenses
- Increase of \$1,690,000 in capital projects costs
- Increase of \$116,471 in beginning cash
- Increase of \$850,000 in interfund loan
- Decrease of \$1,409,529 in reserves

For actual expenditures, the Glenwood District underspent the operating budget by \$216 thousand and the capital budget by \$236 thousand. The Downtown District underspent the operating budget by \$288 thousand and the capital budget by \$111 thousand.

# Economic Factors and Next Year's Budgets and Rates

During the preparation of the budget for the ensuing fiscal year, the long-term impacts of the local economy were examined in conjunction with business decisions made by the City. The following are the major assumptions used in developing the FY22 budget:

- Assessed (taxable) value for the two districts had increased growth in FY21 (7.4%) and is expected to show additional growth in the next year of approximately 4.2%. The Glenwood District is benefiting from the opening of a third hotel, however existing residential values in the Glenwood district remain low from the recession. The Downtown District began a 1:1 building loan program during FY19, making the first loan of \$125K to Swallowtail Spirits. The building improvement is complete and contributed to increased tax revenues for FY21 and FY22.
- Interest rates remained low during FY21 but may begin a slow incline in FY22. Interest income represents only about 1% of budgeted SEDA revenues.
- The Downtown District is budgeting an interfund loan borrowing of \$1.5 million to finance acquisition and predevelopment work for the Blue McKenzie project.

# **Future Plans**

In the Glenwood District, SEDA has completed acquisition of nearly 10 acres of land, including contiguous Franklin Boulevard and Riverfront parcels which is now available for development. The SEDA Board and Springfield City Council will continue to assess their preferred path for investment and utilization of the SEDA assembled riverfront property. In late FY21, the Agency directed staff to begin the process for issuance of a Request for Qualified (RFQ) developers specific to this riverfront property. The Board selection of preferred developer is also anticipated in FY22.

The downtown parking program was expanded in FY19 and SEDA's goal is to transition this program out of urban renewal by 2023.

The Downtown district has moved into formal agreement between SEDA and the ownerdeveloper to lend urban renewal funds for construction of the first, taxable, multi-family development in downtown. Should all parties come to agreed negotiations, the majority of SEDA funds would be loaned in FY22.

# **Requests for Information**

This financial report is designed to provide our citizens and taxpayers with a general overview of the finances for those funds maintained by the SEDA and to show the accountability for the funds it receives. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the City of Springfield, Accounting Manager, 225 Fifth Street, Springfield, Oregon 97477.

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# **Basic Financial Statements**

# SPRINGFIELD ECONOMIC DEVELOPMENT AGENCY

# Statement of Net Position June 30, 2021

ASSETS	
Current assets:	
Cash and investments	
Unrestricted	\$ 1,346,696
Taxes receivable	63,951
Accrued interest	3,781
Notes receivable	689,917
Total current assets	2,104,345
Noncurrent assets:	
Land	6,815,464
Work in progress	904,216
Building and improvements, net of accumulated depreciation	1,680,069
Equipment, net of accumulated depreciation	6,000
Total noncurrent assets	9,405,749
Total assets	11,510,094
LIABILITIES	
Current liabilities:	
Accounts and contracts payable	232,922
Deposits	82,222
Due to primary government	400,000
Noncurrent liabilities:	
Due within one year:	
Notes payable	643,247
Due in more than one year:	
Advance from City of Springfield	1,762,369
Notes payable	1,889,274
Total liabilities	5,010,034
NET POSITION	
Net investment in capital assets	6,473,228
Unrestricted	26,832
Total net position	\$ 6,500,060

The accompanying notes are an integral part of these statements.

#### SPRINGFIELD ECONOMIC DEVELOPMENT AGENCY Statement of Activities For the Fiscal Year Ended June 30, 2021

#### Program Revenue

Functions/Programs	E	xpenses	arges for ervices	Re Cha	t (Expense) evenue and anges in Net Position
Governmental activities:					
Urban renewal development	\$	529,006	\$ 76,011	\$	(452,995)
Interest on debt		108,088	-		(108,088)
Depreciation		20,695	 -		(20,695)
Total governmental activities	\$	657,789	\$ 76,011		(581,778)
General revenues:					
Property taxes					1,922,246
Intergovernmental revenue					6,265
Investment earnings					16,988
Miscellaneous revenue					168
Total general revenues					1,945,667
Change in net position					1,363,889
Net position, beginning of year					5,136,171
Net position, end of year				\$	6,500,060

The accompanying notes are an integral part of the financial statements.

#### SPRINGFIELD ECONOMIC DEVELOPMENT AGENCY Balance Sheet - Governmental Funds June 30, 2021

		Special	Reve	nue	~	
	G	lenwood	D	owntown	Capital Projects	Total
ASSETS					 	 
Cash and investments Receivables:	\$	944,183	\$	342,305	\$ 60,208	\$ 1,346,696
Taxes		36,584		27,367	-	63,951
Accrued interest		1,517		2,264	-	3,781
Notes				689,917	 	 689,917
Total assets	\$	982,284	\$	1,061,853	\$ 60,208	\$ 2,104,345
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES						
Liabilities:						
Accounts payable	\$	58,319	\$	174,603	\$ -	\$ 232,922
Deposits		80,839		1,383	-	82,222
Due to primary government		-		400,000	 	 400,000
Total liabilities		139,158		575,986	 -	 715,144
Deferred inflows of resources:						
Unavailable revenue		34,636		25,873	 -	 60,509
Fund balances:						
Unassigned		808,490		459,994	-	1,268,484
Committed		-		-	 60,208	 60,208
Total Fund Balances		808,490		459,994	 60,208	1,328,692
Total liabilities, deferred inflows of						
resources, and fund balances	\$	982,284	\$	1,061,853	\$ 60,208	
Reconciliation to the statement of net po	osition	:				

Capital assets are not financial resources in governmental funds, but are reported in the statement of net position at their net depreciable value.	9,405,749
All liabilities are reported in the statement of net position. However, if they are not due and payable in the current period, they are not recorded in the governmental funds.	(4,294,890)
The statement of net position reports receivables at their net realizable value. However, receivables not available to pay for current-period expenditures are deferred in governmental funds.	60,509
Net position of governmental activities	\$ 7,828,752

The accompanying notes are an integral part of the financial statements.

#### SPRINGFIELD ECONOMIC DEVELOPMENT AGENCY Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds For the Fiscal Year Ended June 30, 2021

	Special	Revenue		
	Glenwood	Downtown	Capital Projects	Total
Revenues:		*		*
Taxes	\$ 1,075,514	\$ 847,600	\$ -	\$ 1,923,114
Licenses, permits and fees	-	27,712	-	27,712
Intergovernmental revenue	5,712	553	-	6,265
Charges for services	44,825	-	-	44,825
Fines and forfeitures	-	3,474	-	3,474
Investment earnings	4,727	12,261	-	16,988
Miscellaneous revenue		168		168
Total revenues	1,130,778	891,768		2,022,546
Expenditures:				
Current operating:				
City manager's office	97,971	313,624	-	411,595
Finance	9,798	9,798	-	19,596
Capital projects	173,700	1,579,320	-	1,753,020
Debt service:				
Principal	619,807	-	-	619,807
Interest	108,088			108,088
Total expenditures	1,009,364	1,902,742		2,912,106
Net change in fund balances	121,414	(1,010,974)	-	(889,560)
Fund balance, beginning	687,076	1,470,968	60,208	2,218,252
Fund balance, ending	\$ 808,490	\$ 459,994	\$ 60,208	\$ 1,328,692

The accompanying notes are an integral part of these statements.

# SPRINGFIELD ECONOMIC DEVELOPMENT AGENCY Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Fiscal Year Ended June 30, 2021

Net change in fund balances - total governmental funds	\$ (889,560)
Capital outlay is reported as expenditures in governmental funds. However, the Statement of Activities allocates the cost of capital outlays over their estimated	
useful lives as depreciation expense.	1,727,426
Proceeds (repayments) from the issuance of long-term debt provide current financial	
resources to governmental funds and are reported as revenues. In the same way,	
repayments of long-term debt use current financial resources and are reported as	
expenditures in governmental funds. However, neither the receipt of debt proceeds nor	
the payment of debt principal affect the statement of activities, but are reported as	
increases and decreases in noncurrent liabilities in the statement of net position.	526,891
Governmental funds defer revenues that do not provide current financial resources.	
However, the statement of activities recognizes such revenues at their net realizable	
value when earned, regardless of when received.	 (868)
Change in net position	\$ 1,363,889

The accompanying notes are an integral part of these statements.

### SPRINGFIELD ECONOMIC DEVELOPMENT AGENCY A Component Unit of the City of Springfield, Oregon NOTES TO FINANCIAL STATEMENTS June 30, 2021

#### NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the Springfield Economic Development Agency (SEDA) have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP). The SEDA is the urban renewal agency of the City of Springfield, Oregon (City). The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting standards.

#### Reporting Entity

SEDA, under the criteria of the Governmental Accounting Standards Board, is presented as a blended component unit of the City because the City's council members make up the voting majority of the governing body. The City has the ability to impose its will on the SEDA as determined on the basis of budget adoption, taxing authority, and funding.

#### Organization and Operation

SEDA was organized November 15, 2004 under the provisions of the Oregon Revised Statutes, Chapter 457, to undertake urban renewal projects and activities pursuant to the Glenwood Urban Renewal Plan. In 2007, Springfield voters approved a Downtown Urban Renewal District to further downtown development in Springfield.

The accounts of SEDA are organized on the basis of funds. Fund accounting is designed to demonstrate legal compliance and aid financial management by segregating government functions and activities. The operations of each fund are accounted for by providing a separate set of self-balancing accounts, which comprise its assets, liabilities, fund balances, revenues and expenditures and deferred inflows and outflows.

#### Government-wide and Fund Financial Statements

The government-wide financial statements report information on all of the activities of SEDA.

The Statement of Net Position presents information on SEDA's assets and liabilities, with the difference between the two reported as net position.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants and contributions that are restricted to meeting operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Fund financial statements are provided for all governmental funds.

### SPRINGFIELD ECONOMIC DEVELOPMENT AGENCY A Component Unit of the City of Springfield, Oregon NOTES TO FINANCIAL STATEMENTS June 30, 2021

# NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued

#### Measurement Focus and Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the full-accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they become both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, SEDA considers revenues to be available if they are collected within thirty days of the end of the fiscal year.

The major revenue source for SEDA is property taxes. Real and personal property taxes were levied as of July 1 for the fiscal year on values assessed as of January 1. Property taxes are an enforceable lien on both real and personal property as of July 1 and are due and payable in three installments: November 15, February 15 and May 15. All property taxes are billed and collected by Lane County and remitted to SEDA. In the governmental fund financial statements, property taxes are reflected as revenues in the fiscal period for which they were levied, provided they are due and collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period (30 days). Otherwise, they are reported as unavailable. In the government-wide financial statements, property tax revenues are fully recognized at the time of the levy.

#### **Budgetary Accounting**

SEDA adopts an annual budget. The budget is adopted on the modified accrual basis of accounting. All of the unexpended and unencumbered appropriations in the budget remaining at the end of the fiscal year, lapse. During the year, management is authorized to transfer budgeted amounts between line items within the operating budget.

#### Governmental Funds

Governmental funds finance all of the functions of SEDA. The measurement focus is upon determination of changes in current financial resources, rather than upon net income determination. SEDA has two special revenue funds and one capital projects fund.

#### Fund Balance

In the fund financial statements, the fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the Agency is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Governmental fund type fund balances are reported in the following classifications.

### SPRINGFIELD ECONOMIC DEVELOPMENT AGENCY A Component Unit of the City of Springfield, Oregon NOTES TO FINANCIAL STATEMENTS June 30, 2021

#### NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued

Unassigned fund balance is the residual classification and represents fund balance that is neither restricted, committed or assigned. This classification would also be used to report any negative fund balance.

#### Definitions of Governmental Fund Types

Special revenue funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The term "proceeds of specific revenues sources" means that the revenue sources for the fund must be from restricted or committed sources, specifically that a substantial portion of the revenue must be from these sources and be expended in accordance with those requirements.

Capital projects funds are utilized to account for financial resources to be used for the acquisition or construction of capital equipment and facilities.

#### Accounts Receivable

Receivables on the Statement of Net Position include property taxes, accounts and investment interest.

#### Capital Assets

Capital assets, which include property and property improvements, are reported in the government-wide financial statements. Capital assets are defined by SEDA as assets with an initial, individual cost of more than \$5,000 and an estimated useful life greater than one year. Such assets are recorded at historical cost, or estimated historical cost if actual historical cost is not available. In the case of donations, SEDA values these capital assets at the estimated fair value of the item at the date of its donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset lives are not capitalized.

Depreciation and amortization of capital assets are computed on the straight-line method over the estimated useful lives of the related assets. Upon disposal of such assets, the accounts are relieved of the related historical costs and accumulated depreciation, and resulting gains or losses are reflected in income. The estimated useful lives of the various categories of assets are as follows:

Category	Estimated Useful Life
Buildings & Improvements	10-50 years
Equipment	5 years

#### NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued

#### Due to City of Springfield

A liability for funds received from the City is considered an advance and recorded as an advance payable. SEDA then repays this payable with tax proceeds. At June 30, 2021, the amount due to the City was \$1,762,369.

#### Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time.

The government has only one type of item, which arises only under a modified accrual basis of accounting that qualifies for reporting in this category. Accordingly, the item, *unavailable revenue*, is reported only in the governmental funds balance sheet. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

#### Indirect Expenses

SEDA's Statement of Revenues, Expenditures, and Changes in Fund Balances include reimbursement to the City for general services provided to SEDA. The charge for general service is based on direct costs incurred by the City of Springfield.

#### New Accounting Pronouncements

During the fiscal year ended June 30, 2021, SEDA implemented the following GASB pronouncements:

- GASB Statement No. 84 *Fiduciary Activities*. The objective of this statement is to improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. The adoption and implementation of Statement No. 84 did not have a significant impact to SEDA
- GASB Statement No. 90 *Majority Equity Interests*. The primary objectives of this statement are to improve the consistency and comparability of reporting a government's majority equity interest in a legally separate organization and to improve the relevance of financial statement information for certain component units. The adoption and implementation of Statement No. 90 did not have a significant impact to SEDA

#### NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued

- GASB Statement No. 98 The Annual Comprehensive Financial Report.
- GASB Statements *No.* 87, 89, 91, 92, 93, 94, 96, and 97 These are other pronouncements that have been issued by the GASB but not yet required to be implemented.

### NOTE B – RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

1. Explanation of certain differences between the governmental fund balance sheet and the governmentwide statement of net position

The governmental fund balance sheet includes a reconciliation between *fund balance – total governmental funds* and *net position – governmental activities* as reported in the government-wide statement of net position.

One element of that reconciliation explains that "capital assets are not financial resources in governmental funds, but are reported in the statement of net position at their net depreciable value." The details of this \$9,405,749 difference are as follows:

Capital assets (net of accumulated depreciation) reported in the Statement of Net Position:

Land	\$ 6,815,464
Work in progress	904,216
Buildings and improvements	
(net of accumulated depreciation)	1,680,069
Equipment (net of accumulated depreciation)	6,000

Another element of that reconciliation explains that "all liabilities are reported in the statement of net position; however, if they are not due and payable in the current period, they are not recorded in the governmental funds." The details of this \$4,294,890 difference are as follows:

Advance payable	\$ (1,762,369)
Notes payable	(2,532,521)
Net adjustment	<u>\$ (4,294,890)</u>

### **NOTE B – RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS – Continued**

Another element of that reconciliation explains that "the statement of net position reports receivables at their net realizable value; however, receivables not available to pay for current-period expenditures are unavailable in governmental funds." The details of this \$60,509 difference are as follows:

Property taxes receivable \$ 60,509

2. Explanation of certain differences between the governmental fund statement of revenues, expenditures, and changes in fund balances and the government-wide statement of activities

The governmental fund statement of revenues, expenditures, and changes in fund balances includes reconciliation between net changes in fund balances – total governmental funds and changes in net position of government activities as reported in the government-wide statement of activities.

One element of that reconciliation explains that "Governmental funds report capital outlays as expenditures; however, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense." The details of this \$1,727,426 difference are as follows:

Capital outlay Depreciation	\$ 1,748,121 (20,695)
Net adjustment	\$ 1,727,426

Another element of that reconciliation explains that the issuance of long-term debt (e.g., bonds, leases, and advances) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. The details of this \$526,891 difference are as follows:

Proceeds of advance from City Principal repayment of note payable	\$	(92,916) <u>619,807</u>
Net adjustment	<u>\$</u>	526,891

Another element of the reconciliation states that "governmental funds defer revenues that do not provide current financial resources; however, the statement of activities recognizes such revenues at their net realizable value when earned, regardless of when received." The details of this (\$868) recognized revenue are as follows:

Increase in receivables <u>\$ 8</u>	868
-------------------------------------	-----

#### NOTE C – STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

The Agency prepares its budget in accordance with the legal requirements set forth in Oregon Local Budget Law. The Board adopts the budget, makes appropriations, and declares the tax levy no later than July 1<sup>st</sup> of the following fiscal year.

In accordance with State law, an annual budget is adopted. The budget is prepared in accordance with the modified accrual basis of accounting. Appropriations which have not been spent at year-end lapse, although an amending resolution passed in the subsequent year specifically provides for the re-appropriation of prior-year encumbrances.

Unexpected additional resources or appropriations may be added to the budget through the use of a supplemental budget. A supplemental budget always requires approval by the Board and may, under certain conditions, require a public hearing with appropriate prior notification through publication in a local newspaper. All budget amendments, including supplemental budgets, are subject to the limitations put forth in Oregon Budget Law.

#### **NOTE D – CASH AND INVESTMENTS**

SEDA participates in a cash and investment pool maintained by the City of Springfield for all funds under the City's administrative control. The amount reported as cash and investments is SEDA's share of the total City of Springfield cash and investment pool. SEDA does not maintain bank accounts or investments separate from the City's investment pool. The bank deposits are collateralized pursuant to Oregon Revised Statutes, Chapter 295. The investment in the Oregon State Treasurer's Investment Pool is not required to be categorized by level of risk because this investment is not evidenced by securities.

State statutes authorize the City to invest in obligations of the U. S. Treasury and its agencies, bankers' acceptances, high grade commercial paper, the State of Oregon Local Government Investment Pool and repurchase agreements. Investments are stated at fair value.

#### NOTE E – CAPITAL ASSETS

	Beginning		D					
	 Balance	 Increases	D	ecreases	Ending Balance			
Capital assets, not being depreciated:								
Land	\$ 6,231,141	\$ 584,323	\$	-	\$	6,815,464		
Work in progress	 909,116	 -		(4,900)		904,216		
Total capital assets, not being depreciated	 7,140,257	 584,323		(4,900)	7,719,680			
Capital assets, being depreciated:								
Buildings and improvements	627,534	1,168,698		-		1,796,232		
Equipment	10,000	-		-		10,000		
Less accumulated depreciation for:								
Buildings and improvements	(97,468)	(18,695)		-		(116,163)		
Equipment	 (2,000)	 (2,000)		-		(4,000)		
Total capital assets, being depreciated, net	 538,066	 1,148,003				1,686,069		
Total capital assets, net	\$ 7,678,323	\$ 1,732,326	\$	(4,900)	\$	9,405,749		

#### **NOTE F – INTERGOVERNMENTAL PAYABLE**

#### Revolving Loan

An intergovernmental agreement to advance and repay funds (SEDA Revolving Loan) needed for SEDA urban renewal projects was entered into with the City on November 29, 2005 (amended on July 21, 2008). The City and SEDA agreed to permit SEDA to borrow up to \$1.5 million from the City for costs of projects or project-related administrative expenses as authorized by law. Written requests must be received more than thirty days in advance to expected expenditures. Interest on advanced funds shall bear the same interest at the rate paid by the Local Government Investment Pool. Interest accrues monthly on outstanding balances. In the event of an advance, SEDA shall transfer all tax increment revenues it receives necessary to repay the advance and accrued interest to the City within fifteen days after those tax increment revenues are received. Tax increment revenues paid by SEDA to the City shall be applied first, to pay accrued interest, and second, to reduce the outstanding balance. As of June 30th, the balance on the SEDA Revolving Loan due to the City was \$400,000.

#### SDC Deferral Program

In an effort to encourage development within the two urban renewal districts, SEDA implemented a program to pay the system development fees (SEDA SDC Deferral Program) on any new commercial or industrial development within the boundaries of the two districts. Additionally, the City has agreed to defer payment from SEDA up to the date the Agency sunsets. As of June 30<sup>th</sup>, the outstanding balance due to the City for the SEDA SDC Deferral Program is \$1,762,369.

#### NOTE G –LONG TERM DEBT

On October 12, 2016, SEDA borrowed \$2,000,000 from Bank of the Cascades (now known as First Interstate Bank) with tax increment revenue pledged as collateral. The note payable (Series 2016) bears a fixed interest rate of 3.08% through October 2021, at which time the interest rate will reset based on the 3-year FHLB Des Moines Fixed-Rate Advances symmetrical index, plus 1.40 basis points. The note requires monthly payments and will mature on November 1, 2024. The proceeds of the note have been used for property acquisition for future development.

On May 23, 2018, SEDA borrowed \$2,729,248 from First Interstate Bank with tax increment revenue pledged as collateral. The note payable (Series 2018) bears a fixed interest rate of 4.15% through October 2021, at which time the interest rate will reset based on the 3-year FHLB Des Moines Fixed-Rate Advances symmetrical index, plus 1.40 basis points. The note requires monthly payments and will mature on June 15, 2025. The proceeds of the note have been used for property acquisition for future development.

Both notes are direct placements and are subject to covenants regarding continuing disclosure and prepayment fees. The notes are not subject to any acceleration clauses and are not subject to finance related consequences due to events of default. Both notes also require that the SEDA maintain an unassigned fund balance of at least \$125,000.

Governmental activities	Beginning Balance	Incre	eases	Decreases	Ending Balance
Notes payable: Bank of the Cascades, Series 2016* First Interstate Bank, Series 2018	\$ 1,145,997 2,006,331	\$	-	\$ 251,069 368,738	\$ 894,928 1,637,593
Totals	\$ 3,152,328	\$	-	\$ 619,807	\$ 2,532,521

\*Now known as First Interstate Bank

Principal amounts due on this note payable in each of the next five years and thereafter is as follows:

Fiscal Year	Principal			
2021-22	\$ 643,247			
2022-23	667,592			
2023-24	692,811			
2024-25	 528,871			
	\$ 2,532,521			

#### NOTE H –SIGNIFICANT COMMITMENTS

At June 30, 2021, the SEDA was obligated under a contract with Republic Parking for downtown parking enforcement. The contract runs through December 31, 2021 with \$61,384 remaining to be paid. The SEDA was also obligated under a contract with the Farkas Group for Market Assessment Services, which runs through June 30, 2022. As of June 30, 2021, there is \$55,981 remaining to be paid on that contract. The Downtown Urban Renewal District committed to a grant of \$76,000 to David Loveall, of Masaka Development, for use in feasibility and assessment work related to a downtown project concept on SEDA owned property. That grant was approved by the Board during the fiscal year ended June 30, 2021. No funds had been drawn by June 30, 2021.

#### **NOTE I – SUBSEQUENT EVENTS**

On October 1, 2021, First Interstate Bank adjusted the interest rate on the SEDA 2016 Note Payable. The interest rate was decreased from 3.08% to 2.34%.

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## **Required Supplementary Information**

#### SPRINGFIELD ECONOMIC DEVELOPMENT AGENCY (a component unit of the City of Springfield) SEDA GLENWOOD GENERAL FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES (NONGAAP BUDGETARY BASIS) - BUDGET AND ACTUAL

#### Year Ended June 30, 2021

	Original Budget	Revised Budget	Actual	Variance	Adjustments to Budget Basis Actual	GAAP Basis Actual
Revenues:						
Taxes	\$ 1,030,000	\$ 1,030,000	\$ 1,075,514	\$ 45,514	\$ -	\$ 1,075,514
Intergovernmental revenue	-	-	5,712	5,712	-	5,712
Charges for services	25,800	25,800	44,825	19,025	-	44,825
Investment earnings	14,500	14,500	4,809	(9,691)	(82)	4,727
Total revenues	1,070,300	1,070,300	1,130,860	60,560	(82)	1,130,778
Expenditures:						
Current operating:						
City manager's office	211,717	311,717	97,971	213,746	-	97,971
Finance	12,000	12,000	9,798	2,202	-	9,798
Capital projects	-	473,700	236,889	236,811	(63,189)	173,700
Debt service:						
Principal	619,810	619,810	619,807	3	-	619,807
Interest	108,095	108,095	108,088	7		108,088
Total expenditures	951,622	1,525,322	1,072,553	452,769	(63,189)	1,009,364
Net change in fund balances	118,678	(455,022)	58,307	513,329	63,107	121,414
Fund balance, beginning of year	720,850	829,994	829,994		(142,918)	687,076
Fund balance, end of year	\$ 839,528	\$ 374,972	\$ 888,301	\$ 513,329	\$ (79,811)	\$ 808,490

Note: GAAP serves as the basis of budgeting

#### SPRINGFIELD ECONOMIC DEVELOPMENT AGENCY (a component unit of the City of Springfield) SEDA DOWNTOWN GENERAL FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES (NONGAAP BUDGETARY BASIS) - BUDGET AND ACTUAL

Year Ended June 30, 2021

	Original Budget	Revised Budget	Actual	Variance	Adjustments to Budget Basis Actual	GAAP Basis Actual
Revenues:						
Taxes	\$ 770,000	\$ 770,000	\$ 847,600	\$ 77,600	\$ -	\$ 847,600
Licenses, permits and fees	50,000	50,000	27,712	(22,288)	-	27,712
Intergovernmental revenue	-	-	553	553	-	553
Fines and forfeitures	30,000	30,000	3,474	(26,526)	-	3,474
Investment earnings	30,000	30,000	12,154	(17,846)	107	12,261
Miscellaneous revenue			168	168		168
Total revenues	880,000	880,000	891,661	11,661	107	891,768
Expenditures:						
Current operating:						
City manager's office	478,487	1,164,487	878,858	285,629	(565,234)	313,624
Finance	12,000	12,000	9,798	2,202	-	9,798
Capital projects		1,690,000	1,579,320	110,680		1,579,320
Total expenditures	490,487	2,866,487	2,467,976	398,511	(565,234)	1,902,742
Excess of revenues over (under)						
expenditures	389,513	(1,986,487)	(1,576,315)	410,172	565,341	(1,010,974)
Other financing sources (uses):						
Interfund loan proceeds		850,000	400,000	(450,000)	(400,000)	
Net change in fund balances	389,513	(1,136,487)	(1,176,315)	(39,828)	165,341	(1,010,974)
Fund balance, beginning of year	1,228,387	1,344,858	1,344,858		126,110	1,470,968
Fund balance, end of year	\$ 1,617,900	\$ 208,371	\$ 168,543	\$ (39,828)	\$ 291,451	\$ 459,994

Note: GAAP serves as the basis of budgeting

## Supplementary Information

#### SPRINGFIELD ECONOMIC DEVELOPMENT AGENCY (a component unit of the City of Springfield) SEDA GLENWOOD CAPITAL PROJECTS FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE (NONGAAP BUDGETARY BASIS) - BUDGET AND ACTUAL

#### Year Ended June 30, 2021

	riginal Budget	Revised Budget	Budget Basis Actual	V	ariance	to B Ba	etments udget asis etual	GAAP Basis Actual
Expenditures: Capital projects	\$ 60,000	\$ 60,000	\$ -	\$	60,000	\$	-	\$ -
Net change in fund balance	(60,000)	(60,000)	-		60,000		-	-
Fund balance, beginning of year	 60,208	 60,208	 60,208		-		-	 60,208
Fund balance, end of year	\$ 208	\$ 208	\$ 60,208	\$	60,000	\$	-	\$ 60,208

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# **Compliance Section**



### GROVE, MUELLER & SWANK, P.C.

CERTIFIED PUBLIC ACCOUNTANTS AND CONSULTANTS www.gmscpa.com (503) 581-7788 • FAX (503) 581-0152 475 Cottage Street NE, Suite 200 • Salem, Oregon 97301-3814

#### INDEPENDENT AUDITOR'S REPORT REQUIRED BY OREGON STATE REGULATIONS

Governing Board Springfield Economic Development Agency 225 Fifth Street Springfield, Oregon 97477

We have audited, in accordance with auditing standards generally accepted in the United States of America, the basic financial statements of the Springfield Economic Development Agency of the City of Springfield, Oregon ("SEDA") (a component unit of the City of Springfield, Oregon) as of and for the year ended June 30, 2021, and have issued our report thereon dated December 22, 2021.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether SEDA's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-000 through 162-10-320 of the Minimum Standards for Audits of Oregon Municipal Corporations, noncompliance with which could have a direct and material effect on the determination of financial statements amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

We performed procedures to the extent we considered necessary to address the required comments and disclosures which included, but were not limited to the following:

- **§** Deposit of public funds with financial institutions (ORS Chapter 295).
- **§** Indebtedness limitations, restrictions and repayment.
- **§ Budgets legally required (ORS Chapter 294).**
- **§** Insurance and fidelity bonds in force or required by law.
- **§ Programs funded from outside sources.**
- § Authorized investment of surplus funds (ORS Chapter 294).
- § Public contracts and purchasing (ORS Chapters 279A, 279B, 279C).

In connection with our testing nothing came to our attention that caused us to believe SEDA was not in substantial compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-000 through 162-10-320 of the Minimum Standards for Audits of Oregon Municipal Corporations.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered SEDA's internal control over financial reporting to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of SEDA's internal control. Accordingly, we do not express an opinion on the effectiveness of SEDA's internal control.

#### **Restriction on Use**

This report is intended solely for the information and use of the governing board and management of SEDA and the Oregon Secretary of State and is not intended to be and should not be used by anyone other than these parties.

#### *GROVE, MUELLER & SWANK, P.C. CERTIFIED PUBLIC ACCOUNTANTS*

By:

Ryan T. Pasquarella, A Shareholder December 22, 2021